

Farmland Protection Policy Act (FPPA): Program Overview and NRCS Responsibilities

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Topics to be addressed:

- Brief history of FPPA
- Where does it apply?
- Requirements and "who does what?"
- Land evaluation / site assessment (LESA)
- Reporting requirements (CPA-2)
- Other issues
- Questions





Farmland Protection Policy Act (FPPA)

Passed by Congress in 1981 (7 USC 4201 and 7 CFR Ch. VI Part 658)

Purposes:

Minimize Federally-aided conversion of farmland

Consider alternative actions
Assure that Federal programs are
compatible with State and local
programs to protect farmland.





How does one "comply with FPPA"?

FPPA applies if an **activity** meets these conditions:

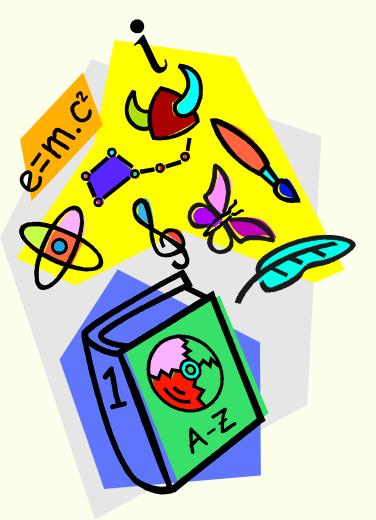
- Federal funds are involved
- Irreversible conversion of prime, unique or important farmland to non-agricultural use
- None of the exemptions to FPPA apply

Form (AD-1006 or CPA-106) required





Key terms and concepts







Activity

- Any action taken that affects farmland
- Examples
 - Building a housing development
 - Building (or widening) a road
 - Installing a pipeline
 - Expanding a sewage treatment plant
 - Developing a landfill
 - Etc...





Federal funds

- Money spent by a federal agency (any agency) on the activity
- Can be any agency (including NRCS)
- Most common agencies in FY2011
 - Rural Development (USDA-RD)
 - Housing and Urban Development (HUD)
 - Department of Transportation (DOT)
 - Environmental Protection Agency (EPA)





Farmlands

- Prime farmlands
- Unique farmlands
- State and locally important farmlands



(7 CFR § 657)





Irreversible conversion

- Land no longer usable for agriculture
- Conversion is "permanent"
 - Nothing lasts forever, but ...
 - Land cannot be "restored" at all or at least not without significant time and expense.
- Some judgment is involved
 - NOT NRCS DECISION depends on funding agency





Exemptions (land)

- Land not considered "farmland" under FPPA
 - Land already "developed" or already irreversibly converted
 - US Census urban areas maps
 - Existing "footprint" including right-of-ways
 - Land already committed to urban development
 - Land committed to water storage





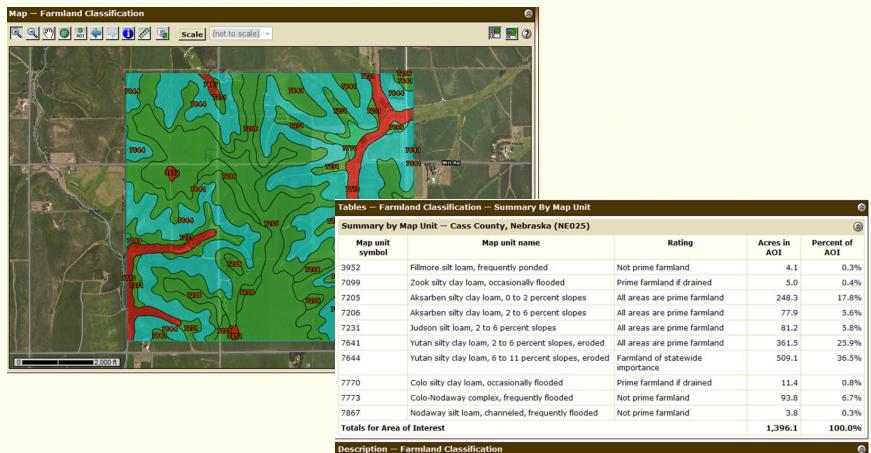
Exemptions (activities)

- Construction of non-farm structures necessary to support ongoing farm operations
 - Barns, manure storage lagoons, access roads, etc.
- Construction / land development for national defense purposes





Web Soil Survey Farmland Classification Report





Farmland classification identifies map units as prime farmland, farmland of statewide importance, farmland of local importance, or unique farmland. It identifies the location and extent of the soils that are best suited to food, feed, fiber, forage, and oilseed crops. NRCS policy and procedures on prime and unique farmlands are published in the "Federal Register," Vol. 43, No. 21, January 31, 1978.





Federal agency requirements

- Follow the directions!
- The federal agency must submit:
 - One original copy of the form (AD-1006 or NRCS – CPA – 106) to NRCS
 - Parts I and III must be completed
 - Must include "appropriately scaled maps" indicating the location of the project site(s)
- Fill out parts VI and VII and return final form to NRCS (after NRCS determination)





NRCS requirements

- Determine whether the site(s) contain prime, unique or important farmland
- If FPPA applies NRCS will complete parts II, IV and V of the form
- Return the form to the applicant and keep a copy for the record
- Response time requirements:
 - 10 working days (if standard)
 - 30 working days if site visit needed or no LE (must inform applicant)





What else?

- Which form?
 - AD-1006 is default
 - NRCS-CPA-106 for corridor projects
- Data sources
 - SSURGO data for prime and unique farmland
 - eFOTG for farmland of state and local importance
 - Many states have this as GIS layer
 - State and local is only "legit" if certified by STC
 - State or local Land Evaluation (LE) values





LESA System for a County

- A LESA system may already exist and simply need to be updated
- The system may be for a county or an entire state
- Land Evaluation may be a problem in some counties because yield data has been deleted from the database
- Map units may have been added or deleted as well





Land Evaluation Criteria

- Land Evaluation Criteria and Points
 - Soils of an area, such as a county, are evaluated basis of their relative productivity for crops grown locally
 - Land capability classifications are considered
 - Important farmland maps are considered
 - Soils within the local government jurisdiction are examined and given a relative value score from 1 to 100 points
 - This is the Relative Value Rating (Part V) of the Form AD 1006

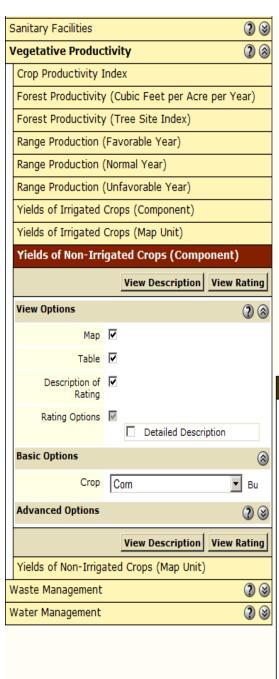


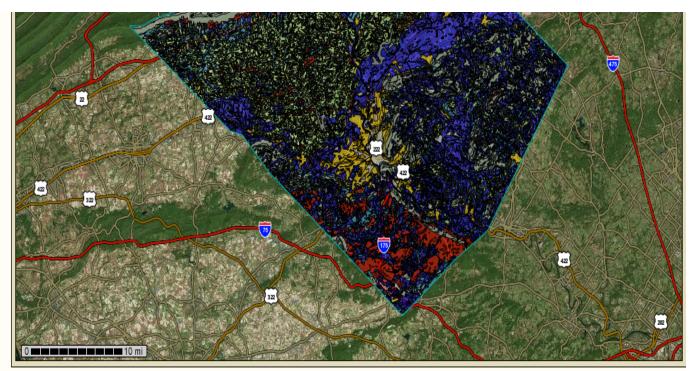


Land Evaluation Criteria

- Process for using crop yields:
 - Using Web Soil Survey, set AOI to county
 - Go to the Soil Data Explorer tab
 - Under the Vegetative Productivity tab, select an appropriate yield report and view the rating
 - Highlight the table, copy and paste it into EXCEL

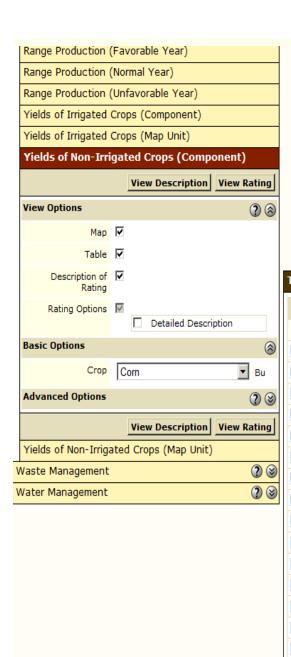


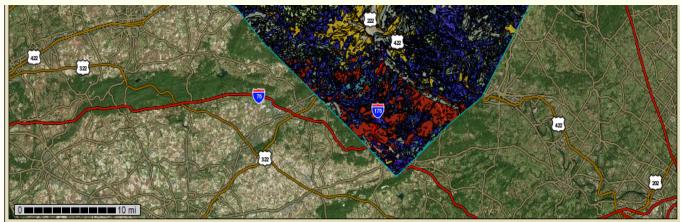




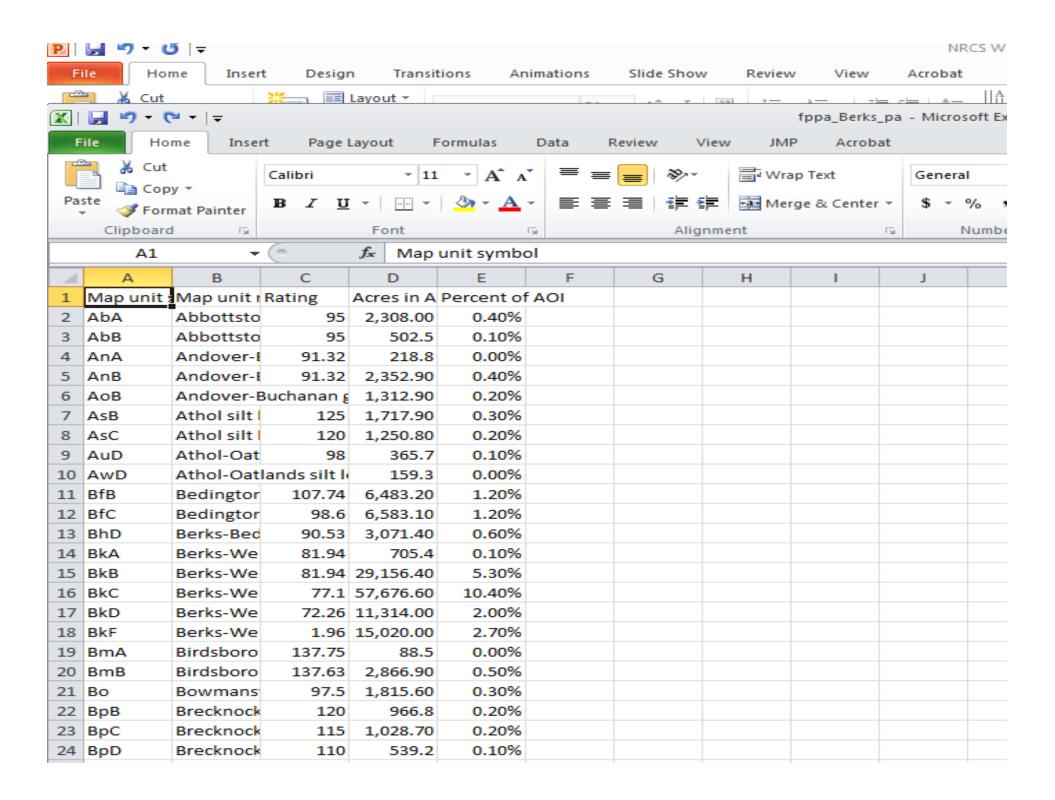
Tables - Yields of Non-Irrigated Crops (Component): Corn (Bu) - Summary By Map Unit

Summary by Map Unit — Berks County, Pennsylvania (PA011) Map unit symbol Acres in AOI Percent of AOI Map unit name Rating AbA Abbottstown silt loam, 0 to 3 percent slopes 95.00 2,308.0 0.4% AbB Abbottstown silt loam, 3 to 8 percent slopes 95.00 502.5 0.1% Andover-Buchanan gravelly loams, 0 to 3 percent slopes 0.0% AnA 91.32 218.8 AnB Andover-Buchanan gravelly loams, 3 to 8 percent slopes 2,352.9 0.4% 91.32 AoB Andover-Buchanan gravelly loams, 0 to 8 percent slopes, extremely stony 1,312.9 0.2% AsB Athol silt loam, 3 to 8 percent slopes 125.00 0.3% 1,717.9 AsC Athol silt loam, 8 to 15 percent slopes 120.00 1,250.8 0.2% AuD Athol-Oatlands silt loams, 15 to 25 percent slopes 98.00 365.7 0.1% AwD Athol-Oatlands silt loams, 8 to 25 percent slopes, extremely bouldery 0.0% 159.3 BfB 6,483.2 1.2% Bedington-Berks complex, 3 to 8 percent slopes 107.74 BfC. Bedington-Berks complex, 8 to 15 percent slopes 98.60 6,583.1 1.2% BhD Berks-Bedington complex, 15 to 25 percent slopes 90.53 3,071.4 0.6% Rarke-Maikart complay 0 to 3 percent clones 91 04 705.4 0.1%





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Tables — Yields of Non-Irrigated Crops (Component): Corn (Bu) — Summary By Map Unit												
Summary by Map	Unit — Berks County, Pennsylvania (PA011)			8								
Map unit symbol	Map unit name	Rating	Acres in AOI	Percent of AOI								
AbA	Abbottstown silt loam, 0 to 3 percent slopes	95.00	2,308.0	0.4%								
AbB	Abbottstown silt loam, 3 to 8 percent slopes	95.00	502.5	0.1%								
AnA	Andover-Buchanan gravelly loams, 0 to 3 percent slopes	91.32	218.8	0.0%								
AnB	Andover-Buchanan gravelly loams, 3 to 8 percent slopes	91.32	2,352.9	0.4%								
AoB	Andover-Buchanan gravelly loams, 0 to 8 percent slopes, extremely stony		1,312.9	0.2%								
AsB	Athol silt loam, 3 to 8 percent slopes	125.00	1,717.9	0.3%								
AsC	Athol silt loam, 8 to 15 percent slopes	120.00	1,250.8	0.2%								
AuD	Athol-Oatlands silt loams, 15 to 25 percent slopes	98.00	365.7	0.1%								
AwD	Athol-Oatlands silt loams, 8 to 25 percent slopes, extremely bouldery		159.3	0.0%								
BfB	Bedington-Berks complex, 3 to 8 percent slopes	107.74	6,483.2	1.2%								
BfC	Bedington-Berks complex, 8 to 15 percent slopes	98.60	6,583.1	1.2%								
BhD	Berks-Bedington complex, 15 to 25 percent slopes	90.53	3,071.4	0.6%								
BkA	Berks-Weikert complex, 0 to 3 percent slopes	81.94	705.4	0.1%								
BkB	Berks-Weikert complex, 3 to 8 percent slopes	81.94	29,156.4	5.3%								
BkC	Berks-Weikert complex, 8 to 15 percent slopes	77.10	57,676.6	10.4%								
BkD	Berks-Weikert complex, 15 to 25 percent slopes	72.26	11,314.0	2.0%								
BkF	Berks-Weikert complex, 25 to 60 percent slopes	1.96	15,020.0	2.7%								
BmA	Birdsboro silt loam, 0 to 3 percent slopes	137.75	88.5	0.0%								
BmB	Birdsboro silt loam, 3 to 8 percent slopes	137.63	2,866.9	0.5%								

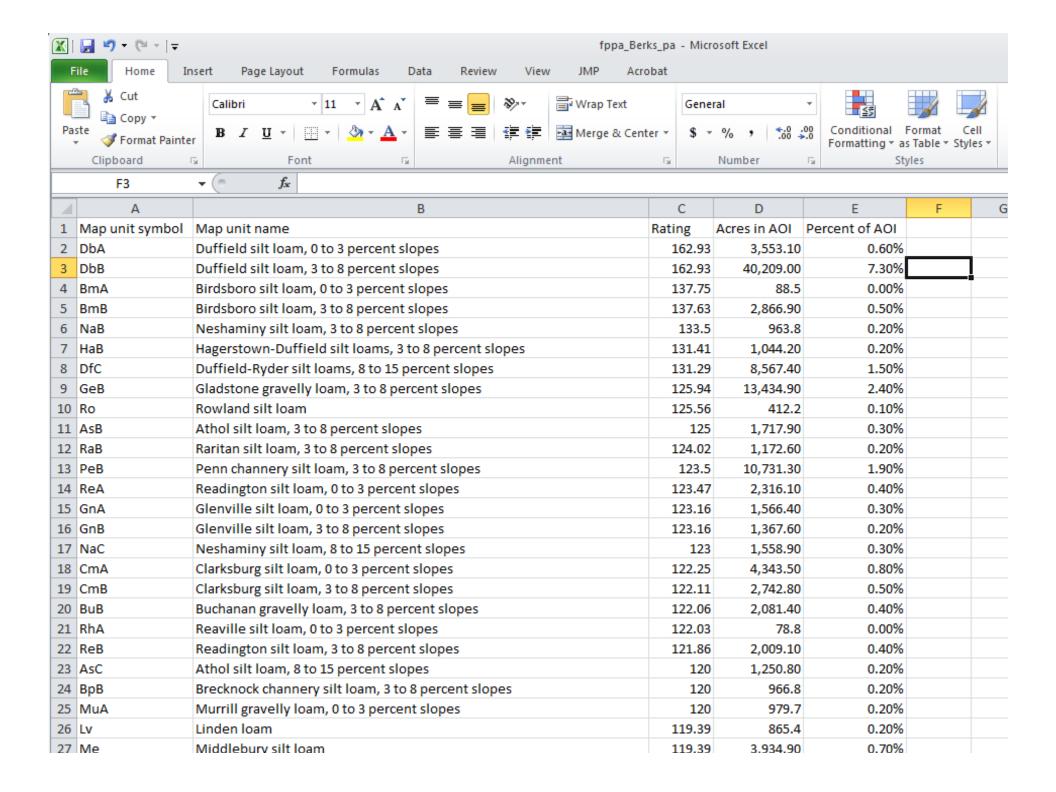


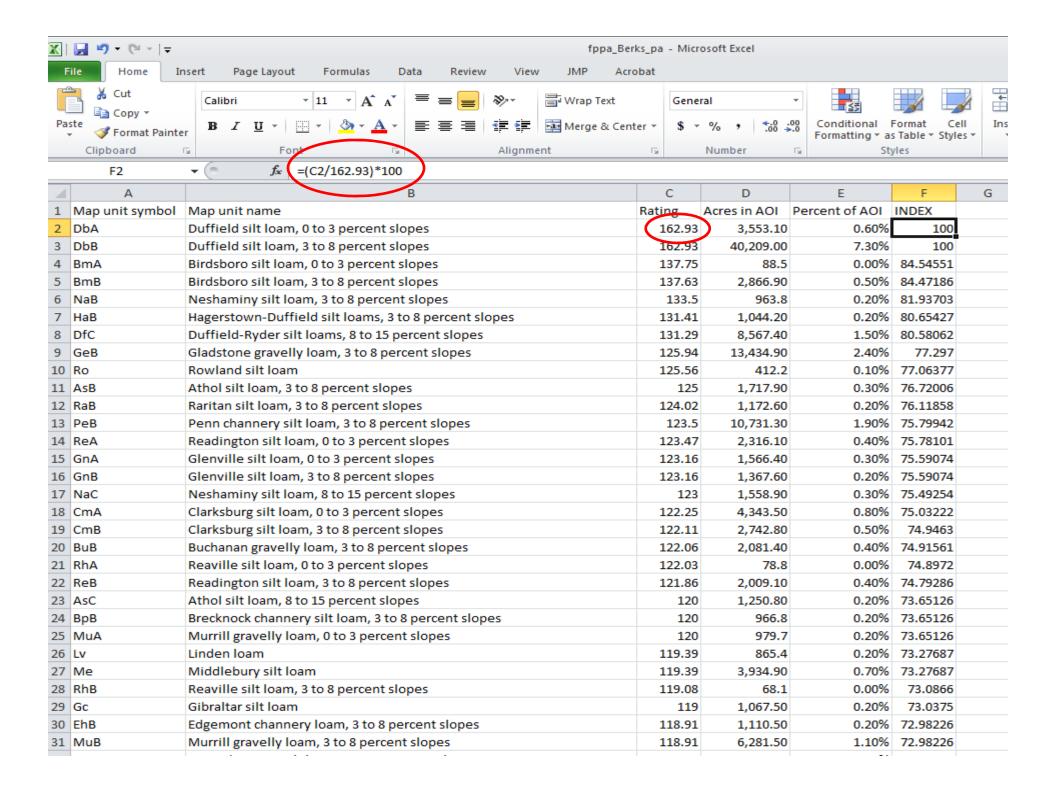


Land Evaluation Criteria

- Process for using crop yields, continued:
 - Sort by crop yield
 - Normalize the highest yield to an index of 100









Land Evaluation Criteria

 What if the crop yield data is not there?





Yields of Irrigated Crops (Component)

Yields of Irrigated Crops (Map Unit)

Yields of Non-Irrigated Crops (Component)

Yields of Non-Irrigated Crops (Map Unit)

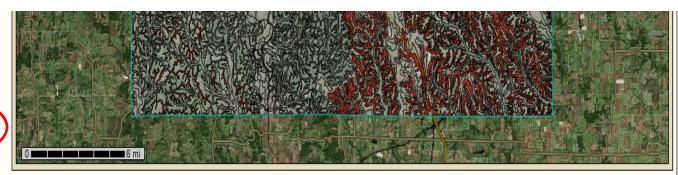
Cannot run "Yields of Non-Irrigated Crops (Map Unit)": Necessary data not available for specified

Waste Management

? 🕸

Water Management





Tables — Yields of Non-Irrigated Crops (Component): Corn (Bu) — Summary By Map Unit

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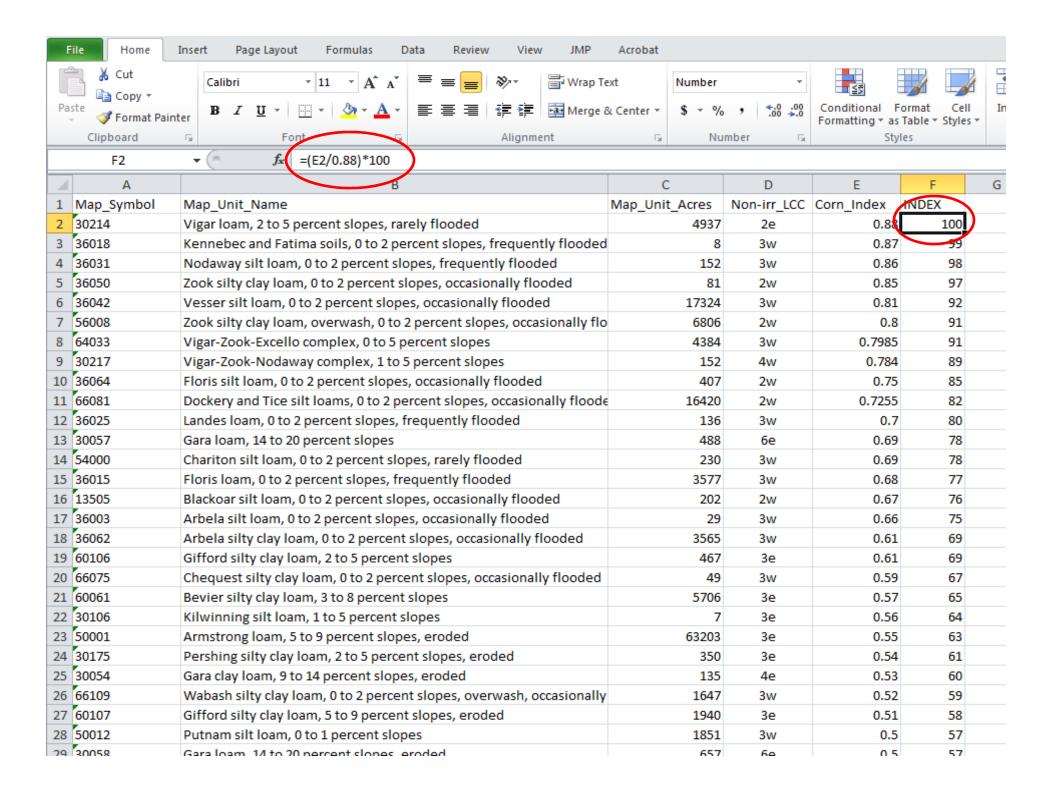
Summary by Map Unit —								
Map unit symbol	Map unit name	Rating	Acres in AOI	Percent of AOI				
13505	Blackoar silt loam, 0 to 2 percent slopes, occasionally flooded		139.1	0.0%				
30027	Armstrong clay loam, 5 to 9 percent slopes, eroded		2,656.7	0.7%				
30030	Armstrong clay loam, 9 to 14 percent slopes, eroded		21,360.3	5.9%				
30053	Gara clay loam, 14 to 20 percent slopes, severely eroded		371.5	0.1%				
30054	Gara clay loam, 9 to 14 percent slopes, eroded		135.0	0.0%				
30055	Gara clay loam, 9 to 14 percent slopes, severely eroded		87.4	0.0%				
30056	Gara fine sandy loam, 20 to 35 percent slopes, eroded		12,146.4	3.3%				
30057	Gara loam, 14 to 20 percent slopes		488.1	0.1%				
30058	Gara loam, 14 to 20 percent slopes, eroded		655.7	0.2%				
30063	Gara loam, 9 to 14 percent slopes, eroded		11,211.1	3.1%				
30094	Keswick clay loam, 5 to 14 percent slopes, eroded		74.6	0.0%				
30106	Kilwinning silt loam, 1 to 5 percent slopes		6.8	0.0%				
30175	Pershing silty clay loam, 2 to 5 percent slopes, eroded		349.8	0.1%				
30211	Vanmeter silty clay loam, 14 to 30 percent slopes		10,191.5	2.8%				
30213	Vigar loam, 2 to 5 percent slopes		126.3	0.0%				
30214	Vigar loam, 2 to 5 percent slopes, rarely flooded		4,792.3	1.3%				
30217	Vigar-Zook-Nodaway complex, 1 to 5 percent slopes		152.4	0.0%				
30222	Winnegan clay loam, 14 to 20 percent slopes, eroded		203.7	0.1%				
30230	Winnegan loam, 20 to 35 percent slopes, eroded		580.8	0.2%				
30243	Vigar loam, 3 to 5 percent slopes, rarely flooded		17.8	0.0%				



Land Evaluation Criteria

- Use the state productivity index, such as lowal Corn Suitability Rating, if one exists
- The National Commodity Crop Productivity Index (NCCPI) is also available
- Normalize the highest index value in the county to 100



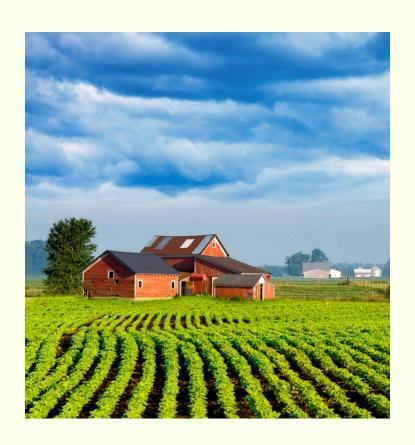




Site Assessment Criteria

- 7 CFR Chapter VI lists the Site
 Assessment criteria
- Also included in the FPPA handbook

http://www.itc.nrcs.usda.gov/wps/portal/nrcs/main/national/landuse/fppa







Site Assessment Criteria

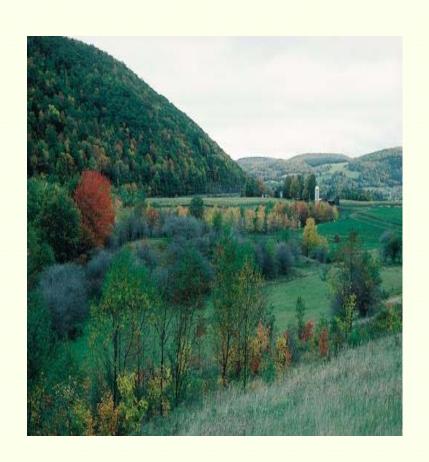
- Site Assessment Criteria and Points Example
 - Percentage nonurban land use within a mile of proposed project (15 points max)
 - Percentage of the site perimeter that borders nonurban land use (10 points max)
 - Percentage of the site that has been managed for a crop in 5 of the past ten years (15 points max)
 - Is the site subject to local farmland protection (20 points)
 - How close is the site to a built-up area (15 points max)
 - How close is the site to urban infrastructure (15 points)
 - Is the site an average size for the area (10 points)
 - How much land will be made non-farmable (10 points)





Site Assessment Criteria

- Amount of on-farm investment (barns, etc.) (20 points max)
- Are there farm support and markets (5 points max)
- Would removing this farm from production adversely affect other farms and businesses (10 points max)
- Is the proposed land use incompatible with the surrounding agriculture (10 points max)
- Summation is the Site
 Assessment Points (Part VI and VII) of the AD-1006
- Actual point values are set by the team that makes the LESA in some instances





U.S. Department of Agriculture

FARMLAND CONVERSION IMPACT RATING

PART I (To be completed by Federal Agency)	Date Of La	nd Evaluation Re								
Name Of Project	Federal Ag	ency involved								
Proposed Land Use	County And	d State								
PART II (To be completed by NRCS)	Date Requ	est Received By	NRCS							
Does the site contain prime, unique, statewide or local important fa (If no, the FPPA does not apply do not complete additional part	of this form)			ed Average Fan						
Major Crop(s) Farmable Land In G	ovt. Jurisdiction		Amount Of F	armland As Defin	ned in FPPA					
Acres:		%	Acres:		%					
Name Of Land Evaluation System Used Name Of Local Site	Assessment S	ystem	Date Land E	valuation Returne	ed By NRCS					
PART III (To be completed by Federal Agency)		Alternative Site Rating								
		Site A	Site B	Site C	Site D					
A. Total Acres To Be Converted Directly										
B. Total Acres To Be Converted Indirectly										
C. Total Acres In Site		0.0	0.0	0.0	0.0					
PART IV (To be completed by NRCS) Land Evaluation Information										
A. Total Acres Prime And Unique Farmland										
B. Total Acres Statewide And Local Important Farmland										
C. Percentage Of Farmland In County Or Local Govt. Unit To Be	Converted									
 D. Percentage Of Farmland in Govt. Jurisdiction With Same Or Higher Re 	ative Value									
PART V (To be completed by NRCS) Land Evaluation Criterion Relative Value Of Farmland To Be Converted (Scale of 0 to 1	00 Points)	0	0	0	0					

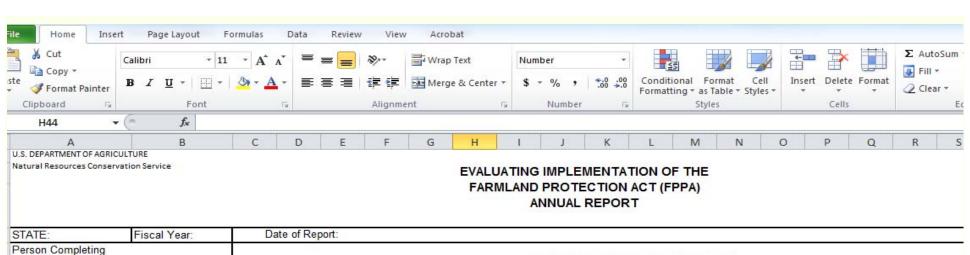
PART VI (To be completed by Federal Agency) Site Assessment Criteria (These criteria are explained in	7 CFR 658.5(b)	Maximum Points				
Area In Nonurban Use						
Perimeter In Nonurban Use						
Percent Of Site Being Farmed						
 Protection Provided By State And Local G 	iovernment					
Distance From Urban Builtup Area						
Distance To Urban Support Services						
Size Of Present Farm Unit Compared To J	Average					
Creation Of Nonfarmable Farmland						
Availability Of Farm Support Services						
10. On-Farm Investments						
11. Effects Of Conversion On Farm Support S						
Compatibility With Existing Agricultural Us	e					
TOTAL SITE ASSESSMENT POINTS		160	0	0	0	0
PART VII (To be completed by Federal Agency)						
Relative Value Of Farmland (From Part V)		100	0	0	0	0
Total Site Assessment (From Part VI above or a loc site assessment)	a/	160	0	0	0	0
TOTAL POINTS (Total of above 2 lines)		260	0	0	0	0
Site Selected:	Date Of Selection				e Assessment Us s 🔲 N	ed? lo □
Reason For Selection:						



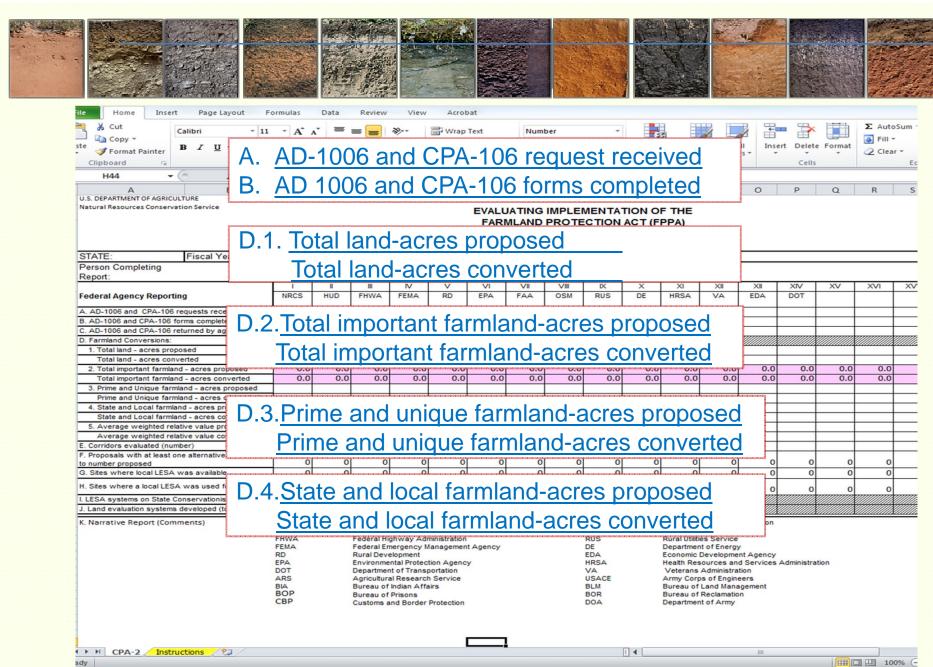


What is CPA-2?





STATE: Fiscal Year:	Date of Report:																
Person Completing Report:			100	ecys		151.18	F	EDERA	L AGE	NCY A	SSIST	ED		1379			
	1	11	III	IV	V	VI	VII	VIII	IX	X	XI	XII	XII	XIV	XV	XVI	1 8
Federal Agency Reporting	NRCS	HUD	FHWA	FEMA	RD	EPA	FAA	OSM	RUS	DE	HRSA	VA	EDA	DOT			
A. AD-1006 and CPA-106 requests received																	
B. AD-1006 and CPA-106 forms completed	5																
C. AD-1006 and CPA-106 returned by agency	0 0		0 - 0		0 0		0 7		0 0		0 0		0 7		0 7		0
D. Farmland Conversions:																	
Total land - acres proposed																	1
Total land - acres converted					C		X				of the second					1	
2. Total important farmland - acres proposed	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Total important farmland - acres converted	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
3. Prime and Unique farmland - acres proposed			75 ×		75 K		0 8		6 6		6 6		0 8				
Prime and Unique farmland - acres converted	61																
4. State and Local farmland - acres proposed	0 0		0 - 1		0 7		0 7		0 0		0 0		0 7		0 7		10
State and Local farmland - acres converted	- T		· ·						9		* **						
5. Average weighted relative value proposed																	
Average weighted relative value converted																	
Corridors evaluated (number)																	
F. Proposals with at least one alternative in addition			100			-		501			1000	0,00	100	5.0		10	
to number proposed	0	0	0	0	0		0	0	0	0	0	0	0	0	0	0	
G. Sites where local LESA was available	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
H. Sites where a local LESA was used for evaluation	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	
I. LESA systems on State Conservationist list																	
J. Land evaluation systems developed (total in state):																	
K. Narrative Report (Comments)	NRCS		Natural Re	esources C	onservatio	n Service			FAA		Federal A	viation Adm	ninistration				
	HUD Housing and Urban Development						OSM			Office of Surface Mining							
	FHWA Federal Highway Administration						RUS			Rural Utilities Service Department of Energy							
	FEMA Federal Emergency Management Agency RD Rural Development							DE EDA			Department of Energy Economic Development Agency						
	EPA Environmental Protection Agency							HRSA			Health Resources and Services Administration						
	DOT Department of Transportation							VA			Veterans Administration						
	ARS Agricultural Research Service						USACE			Army Corps of Engineers							
	BIA Bureau of Indian Affairs						BLM			Bureau of Land Management							
	BOP		Bureau of						BOR			Reclamation	n				
	CBP		Customs	and Border	Protection				DOA		Departmen	nt of Army					



























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Land Use

- Farmland Protection Policy Act
- Range & Pasture

FPPA Forms and Resources

- · Farmland Protection Policy Act Manual
- · Farmland Protection Policy Act, Public Law
- FPPA Rule, 7 CFR 658
- · Farmland Conversion Impact Rating (Form AD-1006)
- · Farmland Conversion Impact Rating,
- Evaluating Implementation of the Farmland Protection Act (FPPA) Annual Report (for NRCS use only) NRCS-CPA-2

Farmland Protection Policy Act

Background



The National Agricultural Land Study of 1980-81 found that millions of acres of farmland were being converted in the United States each year. The 1981 Congressional report, Compact Cities: Energy-Saving Strategies for the Eighties, identified the need for Congress to implement programs and policies to protect farmland and combat urban sprawl and the waste of energy and resources that accompanies sprawling development.

The Compact Cities report indicated that much of the sprawl was the result of programs funded by the Federal Government, With this in mind, Congress passed the Agriculture and Food Act of 1981 (Public Law 97-98)

containing the Farmland Protection Policy Act (FPPA) subtitle I of Title XV, Section 1539-1549. The final rules and regulations were published in the Federal Register on June 17, 1994.

Purpose

The FPPA is intended to minimize the impact Federal programs have on the unnecessary and irreversible conversion of farmland to nonagricultural uses. It assures that to the extent possible federal programs are administered to be compatible with state, local units of government, and private programs and policies to protect farmland. Federal agencies are required to develop and review their policies and procedures to implement the FPPA every two years.

The FPPA does not authorize the Federal Government to regulate the use of private or nonfederal land or, in any way, affect the property rights of owners.

For the purpose of FPPA, farmland includes prime farmland, unique farmland, and land of statewide or local importance. Farmland subject to FPPA requirements does not have to be currently used for cropland. It can be forest land, pastureland, cropland, or other land, but not water or urban built-up land.

Projects and Activities

Projects are subject to FPPA requirements if they may irreversibly convert farmland (directly or indirectly) to nonagricultural use and are completed by a Federal agency or with assistance from a Federal agency.

Annual Reports

- Farmland Protection Policy Act 2011 Annual Report A
- Farmland Protection Policy Act 2010 Annual Report A
- Farmland Protection Policy Act 2009 Annual Report A
- · Farmland Protection Policy Act 2008 Annual Report A
- · Farmland Protection Policy Act 2007 Annual Report A
- · Farmland Protection Policy Act 2006 Annual Report 🔼



http://www.itc.nrcs.usda.gov/wps/portal/nrcs/main/national/landuse/fppa



Deadline for the CPA-2 submission: Oct. 31, 2013

For questions, you can call or email: Mabel Kenyon emmabelle.kenyon@wdc.usda.gov 202-692-0099







Other Issues and Questions







Issues not mentioned in the statute or rules

- Conversion of prime farmland to non-prime farmland
- Non-permanent conversion or How long is "irreversible"?
- How long determinations are valid is there an "expiration date"?
- Minimum size requirements
- Prime and unique range and forest land and range and forest land of state and local importance





NRCS Activities

NRCS activities (including CTA) are subject to the provisions of FPPA

Virtually all NRCS activities are exempt from FPPA under the "supports existing agricultural use" exemption

FPPA is included in the CPA-52

FPPA could (in theory) apply to easements but would need to be unique circumstances



State requirements

Must have a designated lead FPPA contact (usually the SSS or Assistant SSS)

- Must develop and implement a procedure to address FPPA requests in compliance with statutory timelines
- Can be at the state, area and/or local level
 Must report annually via the CPA-2



Need more information -- see the FPPA web site: https://www.itc.nrcs.usda.gov/wps/portal/nrcs/main/national/landuse/fppa

